

Public procurement for carbon reduction in infrastructure projects

– an international overview

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About the research project

- Maps procurement requirements for carbon reduction in infrastructure construction projects worldwide, including policy background and implementation in supply chain
- Focuses on embodied carbon and not operational
- Interviews with clients, consultants, contractors and suppliers
- Mega-projects and large projects (plus one strategic alliance)



Case Studies

1. Australia

- Sydney Metro Northwest
- Newcastle Light Rail

2. The Netherlands

- Motorway A6 Almere

3. Sweden

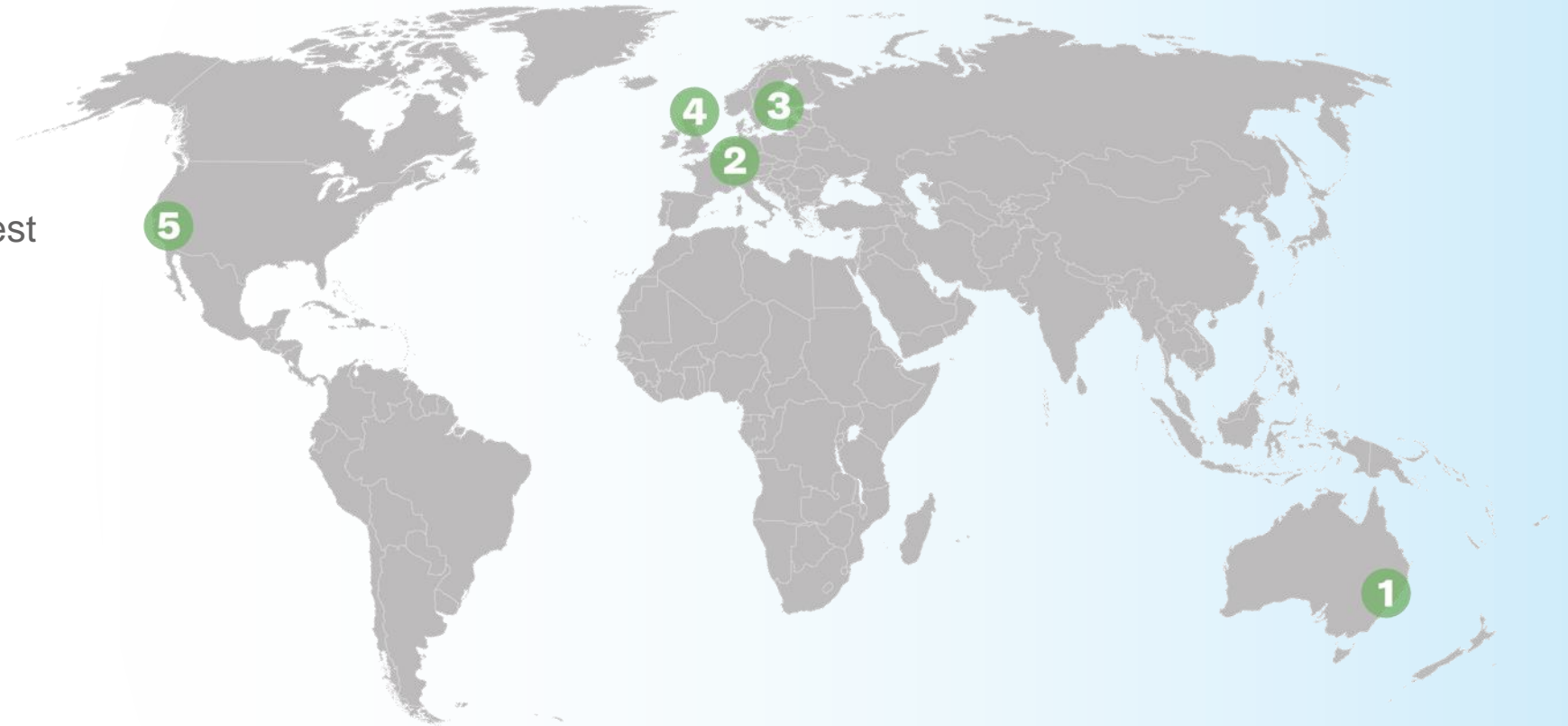
- Several STA projects

4. UK

- High Speed 2
- Anglian Water alliance

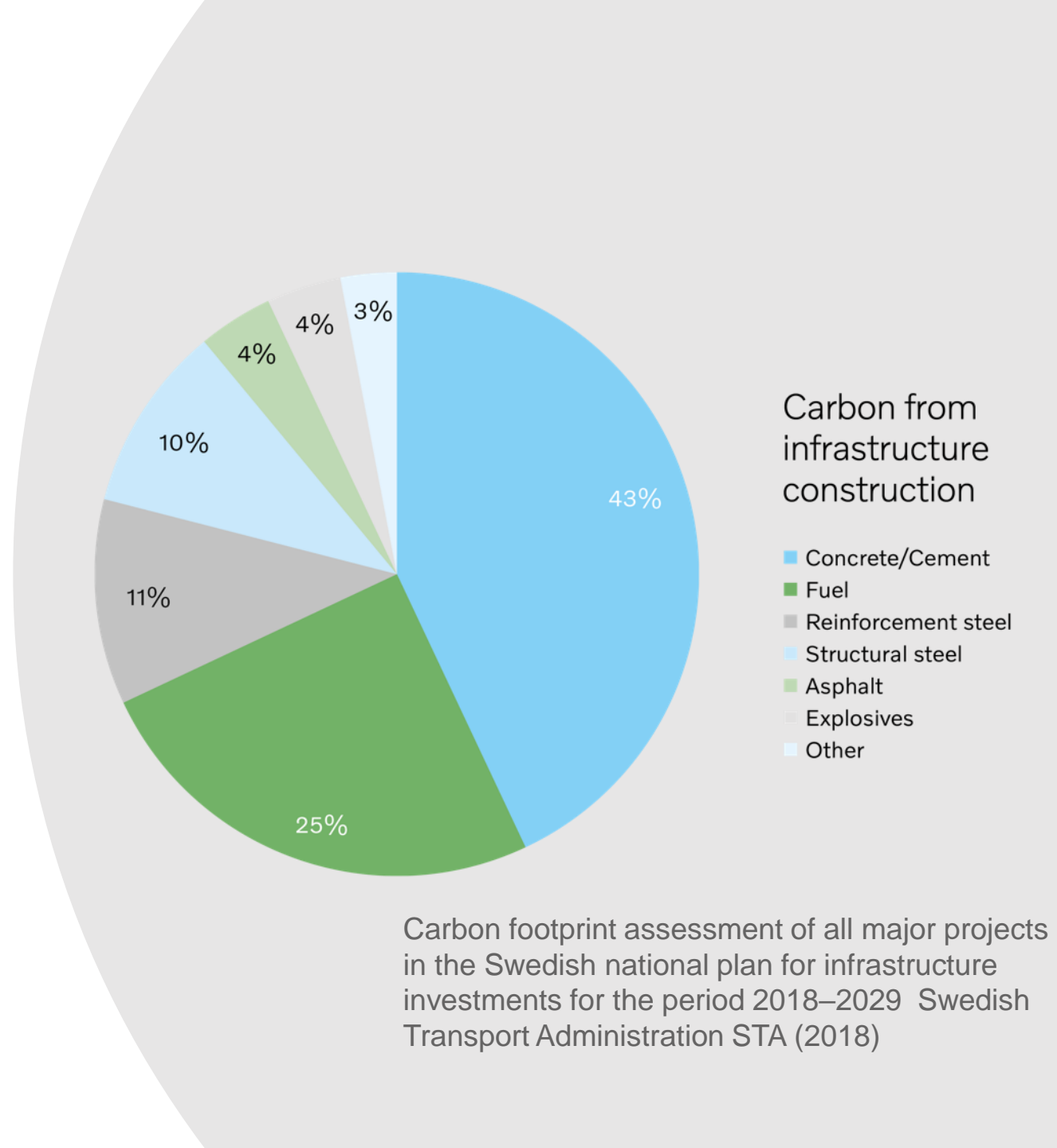
5. USA

- California High-Speed Rail
- SFO AirTrain Extension



Background: Infrastructure Carbon Emissions

- Most CO2 reductions also save costs
- Changes needed in many design and construction processes
- Embodied carbon recent trend



Background: Innovation and learning in the construction industry

- Client requirements set incentives for innovation in the whole industry
- Large public clients stand for a high share of demand, especially in infrastructure
- Construction projects are unique and temporary – structured learning and development is difficult



Types of requirements

- Selection and award criteria
- Technical specifications and other specific requirements
- Sustainability assessment schemes/Rating Schemes
- Carbon reduction requirements or incentives (“functional requirements”)



Requirements in the cases – examples

Type	Examples
Selection and award criteria	<ul style="list-style-type: none">• Tender discount based on organizational capabilities (NL: CO2 ladder)• Tender discount based on carbon footprint calculation/reduction (NL: DuboCalc, see also red. req)• Organizational competence evaluated based on exemplar low carbon designs (UK: HS2)
Technical specifications and other specific requirements	<ul style="list-style-type: none">• Requirements for competence, roles and processes<ul style="list-style-type: none">- carbon manager, etc.- carbon management plans, carbon footprint calculations and documentation- PAS 2080 compatible (UK)• Carbon performance and documentation requirements:<ul style="list-style-type: none">- Carbon performance for selected products/material- Renewable fuels/energy- EPDs• Technical requirements:<ul style="list-style-type: none">- Cement clinker replacement, recycled ballast- Steel production req.- LED lightning- Asphalt
Sustainability assessment schemes/Rating Schemes	LEED, BREEAM, Green Star (buildings) BREEAM, ISCA, CEEQUAL, Envision, TfNSW SDGs (Infra)
Carbon reduction requirements	Reduction in embodied or capital carbon in relation to baselines calculated for reference designs (AU, NL, SW, UK) or in relation to business as usual (US).

Requirements

“Functional” carbon reduction requirements

- Perceived to encourage innovation but challenging to use
- Uncertainty in defining the reference case & when to update baseline
- Limited time to involve sub-suppliers and material providers

“Specific” requirements/specifications

- Seen as conservative and obstacles to innovation but have advantages
 - Enable learning between projects
 - Specifying new technology that contractors would otherwise not use
 - Affects material suppliers directly – not dependent on complex project processes
 - Easier for inexperienced suppliers

Requirements

Award criteria – examples and experiences

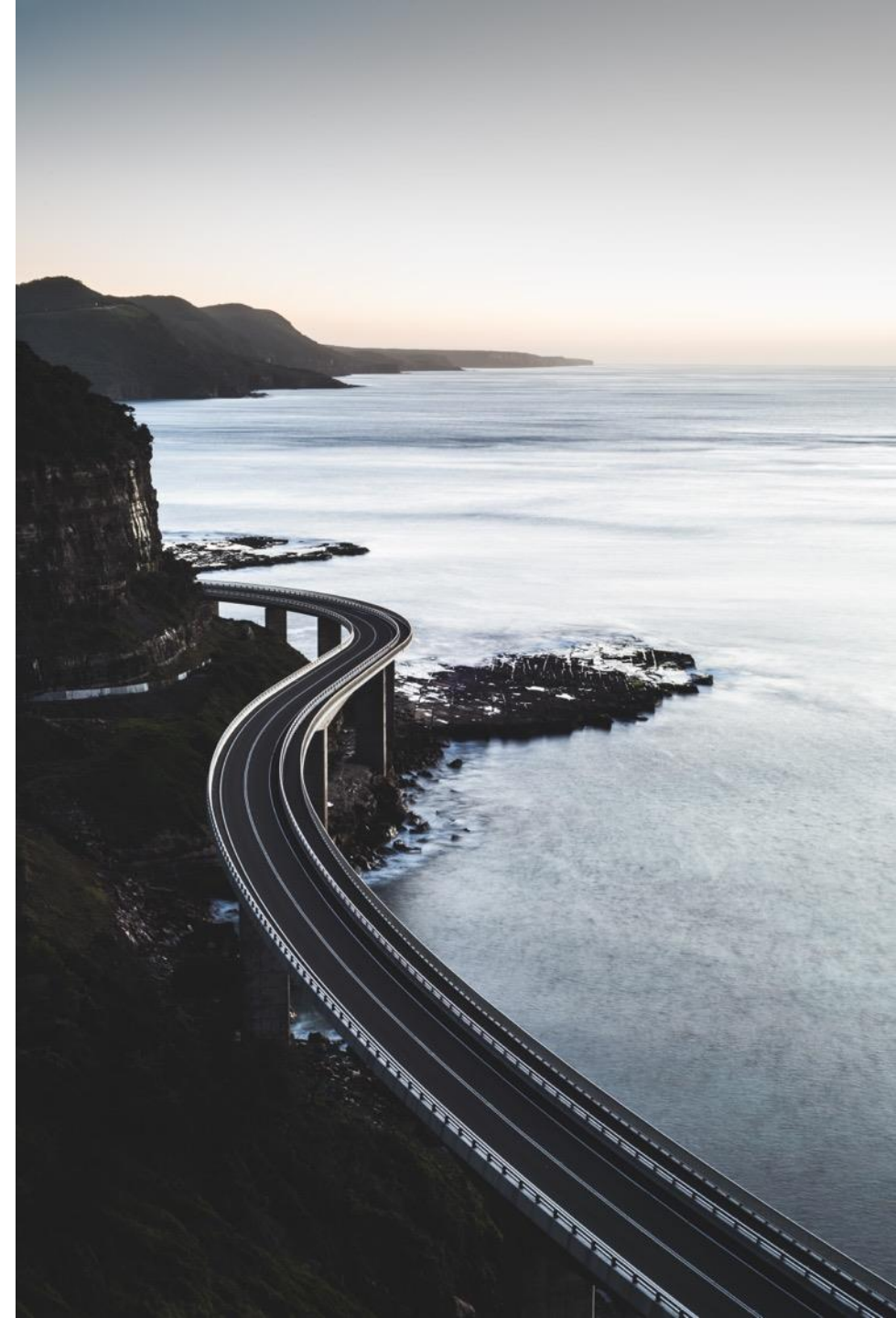
- Used to raise carbon awareness and competence of tenderers, not to discriminate
- Many goals/dimensions are important in a large project – cannot get high incentive power for one award criterion

Sustainability Assessment Schemes – examples and experiences

- Used in countries with high carbon awareness and long experience: Australia and UK
- Do not drive cutting edge development, but provide predictability/standardization and supports broader dissemination
- Gaps when infra systems are less developed than those for buildings

Learning processes and policy

- Fundamental differences in governance structure
 - Australia and US: state level with high power
 - Netherlands, UK, Sweden: power on the national level
- National policy or projects taken a role to push policy
 - Large projects (Anglian water, CHSR) push policy
 - Policy driven change (Netherlands, HS2, Sweden)
- Client champions and supplier front runners are important
- Learning processes where ambitions, political commitment and executive mandate raise over time
- National/regional carbon reduction policies do not drive cutting-edge development but allow clients to set goals
- Procurement requirements must match local industry competence



Conclusions

- Procurement requirements must match competence and capacity development (client and suppliers)
- Mutual interaction needed btw client and suppliers
- Limited innovation and change potential in individual projects – long-term strategy needed
- Combinations of requirements preferable
- Higher CO2 reduction levels require:
 - general improvements in efficiency and innovation – client competence and leadership
 - breaking silo-thinking and integrated supply chains



Thank You!

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